

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—113th Cong., 2d Sess.

S. 1353

To provide for an ongoing, voluntary public-private partnership to improve cybersecurity, and to strengthen cybersecurity research and development, workforce development and education, and public awareness and preparedness, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mr. ROCKEFELLER (for himself and
Mr. THUNE)

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Cybersecurity Enhancement Act of 2014”.

6 (b) TABLE OF CONTENTS.—The table of contents of
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. No regulatory authority.
- Sec. 4. No additional funds authorized.

TITLE I—PUBLIC-PRIVATE COLLABORATION ON CYBERSECURITY

Sec. 101. Public-private collaboration on cybersecurity.

TITLE II—CYBERSECURITY RESEARCH AND DEVELOPMENT

Sec. 201. Federal cybersecurity research and development.

Sec. 202. Computer and network security research centers.

Sec. 203. Cybersecurity automation and checklists for government systems.

Sec. 204. National Institute of Standards and Technology cybersecurity research and development.

TITLE III—EDUCATION AND WORKFORCE DEVELOPMENT

Sec. 301. Cybersecurity competitions and challenges.

Sec. 302. Federal cyber scholarship-for-service program.

TITLE IV—CYBERSECURITY AWARENESS AND PREPAREDNESS

Sec. 401. National cybersecurity awareness and education program.

TITLE V—ADVANCEMENT OF CYBERSECURITY TECHNICAL STANDARDS

Sec. 501. Definitions.

Sec. 502. International cybersecurity technical standards.

Sec. 503. Cloud computing strategy.

Sec. 504. Identity management research and development.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) **CYBERSECURITY MISSION.**—The term
4 “cybersecurity mission” means activities that encom-
5 pass the full range of threat reduction, vulnerability
6 reduction, deterrence, international engagement, in-
7 cident response, resiliency, and recovery policies and
8 activities, including computer network operations, in-
9 formation assurance, law enforcement, diplomacy,
10 military, and intelligence missions as such activities
11 relate to the security and stability of cyberspace.

12 (2) **INFORMATION SYSTEM.**—The term “infor-
13 mation system” has the meaning given that term in
14 section 3502 of title 44, United States Code.

1 **SEC. 3. NO REGULATORY AUTHORITY.**

2 Nothing in this Act shall be construed to confer any
3 regulatory authority on any Federal, State, tribal, or local
4 department or agency.

5 **SEC. 4. NO ADDITIONAL FUNDS AUTHORIZED.**

6 No additional funds are authorized to carry out this
7 Act, and the amendments made by this Act. This Act, and
8 the amendments made by this Act, shall be carried out
9 using amounts otherwise authorized or appropriated.

10 **TITLE I—PUBLIC-PRIVATE COL-**
11 **LABORATION ON**
12 **CYBERSECURITY**

13 **SEC. 101. PUBLIC-PRIVATE COLLABORATION ON**
14 **CYBERSECURITY.**

15 (a) CYBERSECURITY.—Section 2(c) of the National
16 Institute of Standards and Technology Act (15 U.S.C.
17 272(c)) is amended—

18 (1) by redesignating paragraphs (15) through
19 (22) as paragraphs (16) through (23), respectively;
20 and

21 (2) by inserting after paragraph (14) the fol-
22 lowing:

23 “(15) on an ongoing basis, facilitate and sup-
24 port the development of a voluntary, consensus-
25 based, industry-led set of standards, guidelines, best
26 practices, methodologies, procedures, and processes

1 to cost-effectively reduce cyber risks to critical infra-
2 structure (as defined under subsection (e));”.

3 (b) SCOPE AND LIMITATIONS.—Section 2 of the Na-
4 tional Institute of Standards and Technology Act (15
5 U.S.C. 272) is amended by adding at the end the fol-
6 lowing:

7 “(e) CYBER RISKS.—

8 “(1) IN GENERAL.—In carrying out the activi-
9 ties under subsection (c)(15), the Director—

10 “(A) shall—

11 “(i) coordinate closely and regularly
12 with relevant private sector personnel and
13 entities, critical infrastructure owners and
14 operators, and other relevant industry or-
15 ganizations, including Sector Coordinating
16 Councils and Information Sharing and
17 Analysis Centers, and incorporate industry
18 expertise;

19 “(ii) consult with the heads of agen-
20 cies with national security responsibilities,
21 sector-specific agencies and other appro-
22 priate agencies, State and local govern-
23 ments, the governments of other nations,
24 and international organizations;

1 “(iii) identify a prioritized, flexible, re-
2 peatable, performance-based, and cost-ef-
3 fective approach, including information se-
4 curity measures and controls, that may be
5 voluntarily adopted by owners and opera-
6 tors of critical infrastructure to help them
7 identify, assess, and manage cyber risks;
8 “(iv) include methodologies—
9 “(I) to identify and mitigate im-
10 pacts of the cybersecurity measures or
11 controls on business confidentiality;
12 and
13 “(II) to protect individual privacy
14 and civil liberties;
15 “(v) incorporate voluntary consensus
16 standards and industry best practices;
17 “(vi) align with voluntary inter-
18 national standards to the fullest extent
19 possible;
20 “(vii) prevent duplication of regu-
21 latory processes and prevent conflict with
22 or superseding of regulatory requirements,
23 mandatory standards, and related proc-
24 esses; and

1 “(viii) include such other similar and
2 consistent elements as the Director con-
3 siders necessary; and

4 “(B) shall not prescribe or otherwise re-
5 quire—

6 “(i) the use of specific solutions;

7 “(ii) the use of specific information or
8 communications technology products or
9 services; or

10 “(iii) that information or communica-
11 tions technology products or services be de-
12 signed, developed, or manufactured in a
13 particular manner.

14 “(2) LIMITATION.—Information shared with or
15 provided to the Institute for the purpose of the ac-
16 tivities described under subsection (c)(15) shall not
17 be used by any Federal, State, tribal, or local de-
18 partment or agency to regulate the activity of any
19 entity. Nothing in this paragraph shall be construed
20 to modify any regulatory requirement to report or
21 submit information to a Federal, State, tribal, or
22 local department or agency.

23 “(3) DEFINITIONS.—In this subsection:

24 “(A) CRITICAL INFRASTRUCTURE.—The
25 term ‘critical infrastructure’ has the meaning

1 given the term in section 1016(e) of the USA
2 PATRIOT Act of 2001 (42 U.S.C. 5195c(e)).

3 “(B) SECTOR-SPECIFIC AGENCY.—The
4 term ‘sector-specific agency’ means the Federal
5 department or agency responsible for providing
6 institutional knowledge and specialized expertise
7 as well as leading, facilitating, or supporting
8 the security and resilience programs and associ-
9 ated activities of its designated critical infra-
10 structure sector in the all-hazards environ-
11 ment.”.

12 (c) STUDY AND REPORTS.—

13 (1) STUDY.—The Comptroller General of the
14 United States shall conduct a study that assesses—

15 (A) the progress made by the Director of
16 the National Institute of Standards and Tech-
17 nology in facilitating the development of stand-
18 ards and procedures to reduce cyber risks to
19 critical infrastructure in accordance with sec-
20 tion 2(c)(15) of the National Institute of Stand-
21 ards and Technology Act, as added by this sec-
22 tion;

23 (B) the extent to which the Director’s fa-
24 cilitation efforts are consistent with the direc-
25 tive in such section that the development of

1 such standards and procedures be voluntary
2 and led by industry representatives;

3 (C) the extent to which other Federal
4 agencies have promoted and sectors of critical
5 infrastructure (as defined in section 1016(e) of
6 the USA PATRIOT Act of 2001 (42 U.S.C.
7 5195c(e))) have adopted a voluntary, industry-
8 led set of standards, guidelines, best practices,
9 methodologies, procedures, and processes to re-
10 duce cyber risks to critical infrastructure in ac-
11 cordance with such section 2(c)(15);

12 (D) the reasons behind the decisions of
13 sectors of critical infrastructure (as defined in
14 subparagraph (C)) to adopt or to not adopt the
15 voluntary standards described in subparagraph
16 (C); and

17 (E) the extent to which such voluntary
18 standards have proved successful in protecting
19 critical infrastructure from cyber threats.

20 (2) REPORTS.—Not later than 1 year after the
21 date of the enactment of this Act, and every 2 years
22 thereafter for the following 6 years, the Comptroller
23 General shall submit a report, which summarizes the
24 findings of the study conducted under paragraph
25 (1), to the Committee on Commerce, Science, and

1 Transportation of the Senate and the Committee on
2 Science, Space, and Technology of the House of
3 Representatives.

4 **TITLE II—CYBERSECURITY**
5 **RESEARCH AND DEVELOPMENT**

6 **SEC. 201. FEDERAL CYBERSECURITY RESEARCH AND DE-**
7 **VELOPMENT.**

8 (a) FUNDAMENTAL CYBERSECURITY RESEARCH.—

9 (1) FEDERAL CYBERSECURITY RESEARCH AND
10 DEVELOPMENT STRATEGIC PLAN.—The heads of the
11 applicable agencies and departments, working
12 through the National Science and Technology Coun-
13 cil and the Networking and Information Technology
14 Research and Development Program, shall develop
15 and update every 4 years a Federal cybersecurity re-
16 search and development strategic plan (referred to
17 in this subsection as the “strategic plan”) based on
18 an assessment of cybersecurity risk to guide the
19 overall direction of Federal cybersecurity and infor-
20 mation assurance research and development for in-
21 formation technology and networking systems. The
22 heads of the applicable agencies and departments
23 shall build upon existing programs and plans to de-
24 velop the strategic plan to meet objectives in
25 cybersecurity, such as—

1 (A) how to design and build complex soft-
2 ware-intensive systems that are secure and reli-
3 able when first deployed;

4 (B) how to test and verify that software
5 and hardware, whether developed locally or ob-
6 tained from a third party, is free of significant
7 known security flaws;

8 (C) how to test and verify that software
9 and hardware obtained from a third party cor-
10 rectly implements stated functionality, and only
11 that functionality;

12 (D) how to guarantee the privacy of an in-
13 dividual, including that individual's identity, in-
14 formation, and lawful transactions when stored
15 in distributed systems or transmitted over net-
16 works;

17 (E) how to build new protocols to enable
18 the Internet to have robust security as one of
19 the key capabilities of the Internet;

20 (F) how to determine the origin of a mes-
21 sage transmitted over the Internet;

22 (G) how to support privacy in conjunction
23 with improved security;

24 (H) how to address the problem of insider
25 threats;

1 (I) how improved consumer education and
2 digital literacy initiatives can address human
3 factors that contribute to cybersecurity;

4 (J) how to protect information processed,
5 transmitted, or stored using cloud computing or
6 transmitted through wireless services; and

7 (K) any additional objectives the heads of
8 the applicable agencies and departments, in co-
9 ordination with the head of any relevant Fed-
10 eral agency and with input from stakeholders,
11 including appropriate national laboratories, in-
12 dustry, and academia, determine appropriate.

13 (2) REQUIREMENTS.—

14 (A) CONTENTS OF PLAN.—The strategic
15 plan shall—

16 (i) specify and prioritize near-term,
17 mid-term, and long-term research objec-
18 tives, including objectives associated with
19 the research identified in section 4(a)(1) of
20 the Cyber Security Research and Develop-
21 ment Act (15 U.S.C. 7403(a)(1));

22 (ii) specify how the near-term objec-
23 tives described in clause (i) complement re-
24 search and development areas in which the
25 private sector is actively engaged;

1 (iii) describe how the heads of the ap-
2 plicable agencies and departments will
3 focus on innovative, transformational tech-
4 nologies with the potential to enhance the
5 security, reliability, resilience, and trust-
6 worthiness of the digital infrastructure,
7 and to protect consumer privacy;

8 (iv) describe how the heads of the ap-
9 plicable agencies and departments will fos-
10 ter the rapid transfer of research and de-
11 velopment results into new cybersecurity
12 technologies and applications for the timely
13 benefit of society and the national interest,
14 including through the dissemination of best
15 practices and other outreach activities;

16 (v) describe how the heads of the ap-
17 plicable agencies and departments will es-
18 tablish and maintain a national research
19 infrastructure for creating, testing, and
20 evaluating the next generation of secure
21 networking and information technology
22 systems; and

23 (vi) describe how the heads of the ap-
24 plicable agencies and departments will fa-
25 cilitate access by academic researchers to

1 the infrastructure described in clause (v),
2 as well as to relevant data, including event
3 data.

4 (B) PRIVATE SECTOR EFFORTS.—In devel-
5 oping, implementing, and updating the strategic
6 plan, the heads of the applicable agencies and
7 departments, working through the National
8 Science and Technology Council and Net-
9 working and Information Technology Research
10 and Development Program, shall work in close
11 cooperation with industry, academia, and other
12 interested stakeholders to ensure, to the extent
13 possible, that Federal cybersecurity research
14 and development is not duplicative of private
15 sector efforts.

16 (C) RECOMMENDATIONS.—In developing
17 and updating the strategic plan the heads of
18 the applicable agencies and departments shall
19 solicit recommendations and advice from—

20 (i) the advisory committee established
21 under section 101(b)(1) of the High-Per-
22 formance Computing Act of 1991 (15
23 U.S.C. 5511(b)(1)); and

24 (ii) a wide range of stakeholders, in-
25 cluding industry, academia, including rep-

1 representatives of minority serving institutions
2 and community colleges, National Labora-
3 tories, and other relevant organizations
4 and institutions.

5 (D) IMPLEMENTATION ROADMAP.—The
6 heads of the applicable agencies and depart-
7 ments, working through the National Science
8 and Technology Council and Networking and
9 Information Technology Research and Develop-
10 ment Program, shall develop and annually up-
11 date an implementation roadmap for the stra-
12 tegic plan. The implementation roadmap
13 shall—

14 (i) specify the role of each Federal
15 agency in carrying out or sponsoring re-
16 search and development to meet the re-
17 search objectives of the strategic plan, in-
18 cluding a description of how progress to-
19 ward the research objectives will be evalu-
20 ated;

21 (ii) specify the funding allocated to
22 each major research objective of the stra-
23 tegic plan and the source of funding by
24 agency for the current fiscal year;

1 (iii) estimate the funding required for
2 each major research objective of the stra-
3 tegic plan for the following 3 fiscal years;
4 and

5 (iv) track ongoing and completed Fed-
6 eral cybersecurity research and develop-
7 ment projects.

8 (3) REPORTS TO CONGRESS.—The heads of the
9 applicable agencies and departments, working
10 through the National Science and Technology Coun-
11 cil and Networking and Information Technology Re-
12 search and Development Program, shall submit to
13 the Committee on Commerce, Science, and Trans-
14 portation of the Senate and the Committee on
15 Science, Space, and Technology of the House of
16 Representatives—

17 (A) the strategic plan not later than 1 year
18 after the date of enactment of this Act;

19 (B) each quadrennial update to the stra-
20 tegic plan; and

21 (C) the implementation roadmap under
22 subparagraph (D), and its annual updates,
23 which shall be appended to the annual report
24 required under section 101(a)(2)(D) of the

1 High-Performance Computing Act of 1991 (15
2 U.S.C. 5511(a)(2)(D)).

3 (4) DEFINITION OF APPLICABLE AGENCIES AND
4 DEPARTMENTS.—In this subsection, the term “appli-
5 cable agencies and departments” means the agencies
6 and departments identified in clauses (i) through (x)
7 of section 101(a)(3)(B) of the High-Performance
8 Computing Act of 1991 (15 U.S.C. 5511(a)(3)(B))
9 or designated under clause (xi) of that section.

10 (b) CYBERSECURITY PRACTICES RESEARCH.—The
11 Director of the National Science Foundation shall support
12 research that—

13 (1) develops, evaluates, disseminates, and inte-
14 grates new cybersecurity practices and concepts into
15 the core curriculum of computer science programs
16 and of other programs where graduates of such pro-
17 grams have a substantial probability of developing
18 software after graduation, including new practices
19 and concepts relating to secure coding education and
20 improvement programs; and

21 (2) develops new models for professional devel-
22 opment of faculty in cybersecurity education, includ-
23 ing secure coding development.

24 (c) CYBERSECURITY MODELING AND TEST BEDS.—

1 (1) REVIEW.—Not later than 1 year after the
2 date of enactment of this Act, the Director the Na-
3 tional Science Foundation, in coordination with the
4 Director of the Office of Science and Technology
5 Policy, shall conduct a review of cybersecurity test
6 beds in existence on the date of enactment of this
7 Act to inform the grants under paragraph (2). The
8 review shall include an assessment of whether a suf-
9 ficient number of cybersecurity test beds are avail-
10 able to meet the research needs under the Federal
11 cybersecurity research and development strategic
12 plan. Upon completion, the Director shall submit the
13 review to the Committee on Commerce, Science, and
14 Transportation of the Senate and the Committee on
15 Science, Space, and Technology of the House of
16 Representatives.

17 (2) ADDITIONAL CYBERSECURITY MODELING
18 AND TEST BEDS.—

19 (A) IN GENERAL.—If the Director of the
20 National Science Foundation, after the review
21 under paragraph (1), determines that the re-
22 search needs under the Federal cybersecurity
23 research and development strategic plan require
24 the establishment of additional cybersecurity
25 test beds, the Director of the National Science

1 Foundation, in coordination with the Secretary
2 of Commerce and the Secretary of Homeland
3 Security, may award grants to institutions of
4 higher education or research and development
5 non-profit institutions to establish cybersecurity
6 test beds.

7 (B) REQUIREMENT.—The cybersecurity
8 test beds under subparagraph (A) shall be suffi-
9 ciently robust in order to model the scale and
10 complexity of real-time cyber attacks and de-
11 fenses on real world networks and environ-
12 ments.

13 (C) ASSESSMENT REQUIRED.—The Direc-
14 tor of the National Science Foundation, in co-
15 ordination with the Secretary of Commerce and
16 the Secretary of Homeland Security, shall
17 evaluate the effectiveness of any grants award-
18 ed under this subsection in meeting the objec-
19 tives of the Federal cybersecurity research and
20 development strategic plan not later than 2
21 years after the review under paragraph (1) of
22 this subsection, and periodically thereafter.

23 (d) COORDINATION WITH OTHER RESEARCH INITIA-
24 TIVES.—In accordance with the responsibilities under sec-
25 tion 101 of the High-Performance Computing Act of 1991

1 (15 U.S.C. 5511), the Director the Office of Science and
2 Technology Policy shall coordinate, to the extent prac-
3 ticable, Federal research and development activities under
4 this section with other ongoing research and development
5 security-related initiatives, including research being con-
6 ducted by—

- 7 (1) the National Science Foundation;
- 8 (2) the National Institute of Standards and
9 Technology;
- 10 (3) the Department of Homeland Security;
- 11 (4) other Federal agencies;
- 12 (5) other Federal and private research labora-
13 tories, research entities, and universities;
- 14 (6) institutions of higher education;
- 15 (7) relevant nonprofit organizations; and
- 16 (8) international partners of the United States.

17 (e) NATIONAL SCIENCE FOUNDATION COMPUTER
18 AND NETWORK SECURITY RESEARCH GRANT AREAS.—

19 Section 4(a)(1) of the Cyber Security Research and Devel-
20 opment Act (15 U.S.C. 7403(a)(1)) is amended—

- 21 (1) in subparagraph (H), by striking “and” at
22 the end;
- 23 (2) in subparagraph (I), by striking the period
24 at the end and inserting a semicolon; and
- 25 (3) by adding at the end the following:

1 “(J) secure fundamental protocols that are
2 integral to inter-network communications and
3 data exchange;

4 “(K) secure software engineering and soft-
5 ware assurance, including—

6 “(i) programming languages and sys-
7 tems that include fundamental security
8 features;

9 “(ii) portable or reusable code that re-
10 mains secure when deployed in various en-
11 vironments;

12 “(iii) verification and validation tech-
13 nologies to ensure that requirements and
14 specifications have been implemented; and

15 “(iv) models for comparison and
16 metrics to assure that required standards
17 have been met;

18 “(L) holistic system security that—

19 “(i) addresses the building of secure
20 systems from trusted and untrusted com-
21 ponents;

22 “(ii) proactively reduces
23 vulnerabilities;

24 “(iii) addresses insider threats; and

1 “(iv) supports privacy in conjunction
2 with improved security;
3 “(M) monitoring and detection;
4 “(N) mitigation and rapid recovery meth-
5 ods;
6 “(O) security of wireless networks and mo-
7 bile devices; and
8 “(P) security of cloud infrastructure and
9 services.”.

10 (f) RESEARCH ON THE SCIENCE OF
11 CYBERSECURITY.—The head of each agency and depart-
12 ment identified under section 101(a)(3)(B) of the High-
13 Performance Computing Act of 1991 (15 U.S.C.
14 5511(a)(3)(B)), through existing programs and activities,
15 shall support research that will lead to the development
16 of a scientific foundation for the field of cybersecurity, in-
17 cluding research that increases understanding of the un-
18 derlying principles of securing complex networked sys-
19 tems, enables repeatable experimentation, and creates
20 quantifiable security metrics.

21 **SEC. 202. COMPUTER AND NETWORK SECURITY RESEARCH**
22 **CENTERS.**

23 Section 4(b) of the Cyber Security Research and De-
24 velopment Act (15 U.S.C. 7403(b)) is amended—

1 (1) in paragraph (3), by striking “the research
2 areas” and inserting the following: “improving the
3 security and resiliency of information technology, re-
4 ducing cyber vulnerabilities, and anticipating and
5 mitigating consequences of cyber attacks on critical
6 infrastructure, by conducting research in the areas”;

7 (2) by striking “the center” in paragraph
8 (4)(D) and inserting “the Center”; and

9 (3) in paragraph (5)—

10 (A) by striking “and” at the end of sub-
11 paragraph (C);

12 (B) by striking the period at the end of
13 subparagraph (D) and inserting a semicolon;
14 and

15 (C) by adding at the end the following:

16 “(E) the demonstrated capability of the
17 applicant to conduct high performance com-
18 putation integral to complex computer and net-
19 work security research, through on-site or off-
20 site computing;

21 “(F) the applicant’s affiliation with private
22 sector entities involved with industrial research
23 described in subsection (a)(1);

24 “(G) the capability of the applicant to con-
25 duct research in a secure environment;

1 “(H) the applicant’s affiliation with exist-
2 ing research programs of the Federal Govern-
3 ment;

4 “(I) the applicant’s experience managing
5 public-private partnerships to transition new
6 technologies into a commercial setting or the
7 government user community;

8 “(J) the capability of the applicant to con-
9 duct interdisciplinary cybersecurity research,
10 basic and applied, such as in law, economics, or
11 behavioral sciences; and

12 “(K) the capability of the applicant to con-
13 duct research in areas such as systems security,
14 wireless security, networking and protocols, for-
15 mal methods and high-performance computing,
16 nanotechnology, or industrial control systems.”.

17 **SEC. 203. CYBERSECURITY AUTOMATION AND CHECKLISTS**
18 **FOR GOVERNMENT SYSTEMS.**

19 Section 8(c) of the Cyber Security Research and De-
20 velopment Act (15 U.S.C. 7406(c)) is amended to read
21 as follows:

22 “(c) SECURITY AUTOMATION AND CHECKLISTS FOR
23 GOVERNMENT SYSTEMS.—

24 “(1) IN GENERAL.—The Director of the Na-
25 tional Institute of Standards and Technology shall,

1 as necessary, develop and revise security automation
2 standards, associated reference materials (including
3 protocols), and checklists providing settings and op-
4 tion selections that minimize the security risks asso-
5 ciated with each information technology hardware or
6 software system and security tool that is, or is likely
7 to become, widely used within the Federal Govern-
8 ment in order to enable standardized and interoper-
9 able technologies, architectures, and frameworks for
10 continuous monitoring of information security within
11 the Federal Government.

12 “(2) PRIORITIES FOR DEVELOPMENT.—The Di-
13 rector of the National Institute of Standards and
14 Technology shall establish priorities for the develop-
15 ment of standards, reference materials, and check-
16 lists under this subsection on the basis of—

17 “(A) the security risks associated with the
18 use of the system;

19 “(B) the number of agencies that use a
20 particular system or security tool;

21 “(C) the usefulness of the standards, ref-
22 erence materials, or checklists to Federal agen-
23 cies that are users or potential users of the sys-
24 tem;

1 “(D) the effectiveness of the associated
2 standard, reference material, or checklist in cre-
3 ating or enabling continuous monitoring of in-
4 formation security; or

5 “(E) such other factors as the Director of
6 the National Institute of Standards and Tech-
7 nology determines to be appropriate.

8 “(3) EXCLUDED SYSTEMS.—The Director of
9 the National Institute of Standards and Technology
10 may exclude from the application of paragraph (1)
11 any information technology hardware or software
12 system or security tool for which such Director de-
13 termines that the development of a standard, ref-
14 erence material, or checklist is inappropriate because
15 of the infrequency of use of the system, the obsoles-
16 cence of the system, or the lack of utility or imprac-
17 ticability of developing a standard, reference mate-
18 rial, or checklist for the system.

19 “(4) DISSEMINATION OF STANDARDS AND RE-
20 LATED MATERIALS.—The Director of the National
21 Institute of Standards and Technology shall ensure
22 that Federal agencies are informed of the avail-
23 ability of any standard, reference material, checklist,
24 or other item developed under this subsection.

1 “(5) AGENCY USE REQUIREMENTS.—The devel-
2 opment of standards, reference materials, and check-
3 lists under paragraph (1) for an information tech-
4 nology hardware or software system or tool does
5 not—

6 “(A) require any Federal agency to select
7 the specific settings or options recommended by
8 the standard, reference material, or checklist
9 for the system;

10 “(B) establish conditions or prerequisites
11 for Federal agency procurement or deployment
12 of any such system;

13 “(C) imply an endorsement of any such
14 system by the Director of the National Institute
15 of Standards and Technology; or

16 “(D) preclude any Federal agency from
17 procuring or deploying other information tech-
18 nology hardware or software systems for which
19 no such standard, reference material, or check-
20 list has been developed or identified under para-
21 graph (1).”.

1 **SEC. 204. NATIONAL INSTITUTE OF STANDARDS AND TECH-**
2 **NOLOGY CYBERSECURITY RESEARCH AND**
3 **DEVELOPMENT.**

4 Section 20 of the National Institute of Standards and
5 Technology Act (15 U.S.C. 278g-3) is amended—

6 (1) by redesignating subsection (e) as sub-
7 section (f); and

8 (2) by inserting after subsection (d) the fol-
9 lowing:

10 “(e) INTRAMURAL SECURITY RESEARCH.—As part of
11 the research activities conducted in accordance with sub-
12 section (d)(3), the Institute shall, to the extent practicable
13 and appropriate—

14 “(1) conduct a research program to develop a
15 unifying and standardized identity, privilege, and ac-
16 cess control management framework for the execu-
17 tion of a wide variety of resource protection policies
18 and that is amenable to implementation within a
19 wide variety of existing and emerging computing en-
20 vironments;

21 “(2) carry out research associated with improv-
22 ing the security of information systems and net-
23 works;

24 “(3) carry out research associated with improv-
25 ing the testing, measurement, usability, and assur-
26 ance of information systems and networks;

1 “(4) carry out research associated with improv-
2 ing security of industrial control systems;

3 “(5) carry out research associated with improv-
4 ing the security and integrity of the information
5 technology supply chain; and

6 “(6) carry out any additional research the Insti-
7 tute determines appropriate.”.

8 **TITLE III—EDUCATION AND**
9 **WORKFORCE DEVELOPMENT**

10 **SEC. 301. CYBERSECURITY COMPETITIONS AND CHAL-**
11 **LENGES.**

12 (a) IN GENERAL.—The Secretary of Commerce, Di-
13 rector of the National Science Foundation, and Secretary
14 of Homeland Security, in consultation with the Director
15 of the Office of Personnel Management, shall—

16 (1) support competitions and challenges under
17 section 24 of the Stevenson-Wydler Technology In-
18 novation Act of 1980 (15 U.S.C. 3719) (as amended
19 by section 105 of the America COMPETES Reau-
20 thorization Act of 2010 (124 Stat. 3989)) or any
21 other provision of law, as appropriate—

22 (A) to identify, develop, and recruit tal-
23 ented individuals to perform duties relating to
24 the security of information technology in Fed-

1 eral, State, local, and tribal government agen-
2 cies, and the private sector; or

3 (B) to stimulate innovation in basic and
4 applied cybersecurity research, technology devel-
5 opment, and prototype demonstration that has
6 the potential for application to the information
7 technology activities of the Federal Govern-
8 ment; and

9 (2) ensure the effective operation of the com-
10 petitions and challenges under this section.

11 (b) PARTICIPATION.—Participants in the competi-
12 tions and challenges under subsection (a)(1) may in-
13 clude—

14 (1) students enrolled in grades 9 through 12;

15 (2) students enrolled in a postsecondary pro-
16 gram of study leading to a baccalaureate degree at
17 an institution of higher education;

18 (3) students enrolled in a postbaccalaureate
19 program of study at an institution of higher edu-
20 cation;

21 (4) institutions of higher education and re-
22 search institutions;

23 (5) veterans; and

24 (6) other groups or individuals that the Sec-
25 retary of Commerce, Director of the National

1 Science Foundation, and Secretary of Homeland Se-
2 curity determine appropriate.

3 (c) AFFILIATION AND COOPERATIVE AGREE-
4 MENTS.—Competitions and challenges under this section
5 may be carried out through affiliation and cooperative
6 agreements with—

- 7 (1) Federal agencies;
- 8 (2) regional, State, or school programs sup-
9 porting the development of cyber professionals;
- 10 (3) State, local, and tribal governments; or
- 11 (4) other private sector organizations.

12 (d) AREAS OF SKILL.—Competitions and challenges
13 under subsection (a)(1)(A) shall be designed to identify,
14 develop, and recruit exceptional talent relating to—

- 15 (1) ethical hacking;
- 16 (2) penetration testing;
- 17 (3) vulnerability assessment;
- 18 (4) continuity of system operations;
- 19 (5) security in design;
- 20 (6) cyber forensics;
- 21 (7) offensive and defensive cyber operations;

22 and

- 23 (8) other areas the Secretary of Commerce, Di-
24 rector of the National Science Foundation, and Sec-

1 retary of Homeland Security consider necessary to
2 fulfill the cybersecurity mission.

3 (e) TOPICS.—In selecting topics for competitions and
4 challenges under subsection (a)(1), the Secretary of Com-
5 merce, Director of the National Science Foundation, and
6 Secretary of Homeland Security—

7 (1) shall consult widely both within and outside
8 the Federal Government; and

9 (2) may empanel advisory committees.

10 (f) INTERNSHIPS.—The Director of the Office of Per-
11 sonnel Management may support, as appropriate, intern-
12 ships or other work experience in the Federal Government
13 to the winners of the competitions and challenges under
14 this section.

15 **SEC. 302. FEDERAL CYBER SCHOLARSHIP-FOR-SERVICE**
16 **PROGRAM.**

17 (a) IN GENERAL.—The Director of the National
18 Science Foundation, in coordination with the Director of
19 the Office of Personnel Management and Secretary of
20 Homeland Security, shall continue a Federal cyber schol-
21 arship-for-service program to recruit and train the next
22 generation of information technology professionals, indus-
23 trial control system security professionals, and security
24 managers to meet the needs of the cybersecurity mission
25 for Federal, State, local, and tribal governments.

1 (b) PROGRAM DESCRIPTION AND COMPONENTS.—

2 The Federal Cyber Scholarship-for-Service Program
3 shall—

4 (1) provide scholarships through qualified insti-
5 tutions of higher education, including community
6 colleges, to students who are enrolled in programs of
7 study at institutions of higher education leading to
8 degrees or specialized program certifications in the
9 cybersecurity field;

10 (2) provide the scholarship recipients with sum-
11 mer internship opportunities or other meaningful
12 temporary appointments in the Federal information
13 technology workforce; and

14 (3) prioritize the employment placement of
15 scholarship recipients in the Federal Government.

16 (c) SCHOLARSHIP AMOUNTS.—Each scholarship
17 under subsection (b) shall be in an amount that covers
18 the student's tuition and fees at the institution under sub-
19 section (b)(1) for not more than 3 years and provides the
20 student with an additional stipend.

21 (d) POST-AWARD EMPLOYMENT OBLIGATIONS.—

22 Each scholarship recipient, as a condition of receiving a
23 scholarship under the program, shall enter into an agree-
24 ment under which the recipient agrees to work in the
25 cybersecurity mission of a Federal, State, local, or tribal

1 agency for a period equal to the length of the scholarship
2 following receipt of the student's degree.

3 (e) HIRING AUTHORITY.—

4 (1) APPOINTMENT IN EXCEPTED SERVICE.—

5 Notwithstanding any provision of chapter 33 of title
6 5, United States Code, governing appointments in
7 the competitive service, an agency shall appoint in
8 the excepted service an individual who has completed
9 the eligible degree program for which a scholarship
10 was awarded.

11 (2) NONCOMPETITIVE CONVERSION.—Except as
12 provided in paragraph (4), upon fulfillment of the
13 service term, an employee appointed under para-
14 graph (1) may be converted noncompetitively to
15 term, career-conditional or career appointment.

16 (3) TIMING OF CONVERSION.—An agency may
17 noncompetitively convert a term employee appointed
18 under paragraph (2) to a career-conditional or ca-
19 reer appointment before the term appointment ex-
20 pires.

21 (4) AUTHORITY TO DECLINE CONVERSION.—An
22 agency may decline to make the noncompetitive con-
23 version or appointment under paragraph (2) for
24 cause.

1 (f) ELIGIBILITY.—To be eligible to receive a scholar-
2 ship under this section, an individual shall—

3 (1) be a citizen or lawful permanent resident of
4 the United States;

5 (2) demonstrate a commitment to a career in
6 improving the security of information technology;

7 (3) have demonstrated a high level of pro-
8 ficiency in mathematics, engineering, or computer
9 sciences;

10 (4) be a full-time student in an eligible degree
11 program at a qualified institution of higher edu-
12 cation, as determined by the Director of the Na-
13 tional Science Foundation; and

14 (5) accept the terms of a scholarship under this
15 section.

16 (g) CONDITIONS OF SUPPORT.—

17 (1) IN GENERAL.—As a condition of receiving a
18 scholarship under this section, a recipient shall agree
19 to provide the qualified institution of higher edu-
20 cation with annual verifiable documentation of post-
21 award employment and up-to-date contact informa-
22 tion.

23 (2) TERMS.—A scholarship recipient under this
24 section shall be liable to the United States as pro-
25 vided in subsection (i) if the individual—

1 (A) fails to maintain an acceptable level of
2 academic standing at the applicable institution
3 of higher education, as determined by the Di-
4 rector of the National Science Foundation;

5 (B) is dismissed from the applicable insti-
6 tution of higher education for disciplinary rea-
7 sons;

8 (C) withdraws from the eligible degree pro-
9 gram before completing the program;

10 (D) declares that the individual does not
11 intend to fulfill the post-award employment ob-
12 ligation under this section; or

13 (E) fails to fulfill the post-award employ-
14 ment obligation of the individual under this sec-
15 tion.

16 (h) MONITORING COMPLIANCE.—As a condition of
17 participating in the program, a qualified institution of
18 higher education shall—

19 (1) enter into an agreement with the Director
20 of the National Science Foundation, to monitor the
21 compliance of scholarship recipients with respect to
22 their post-award employment obligations; and

23 (2) provide to the Director of the National
24 Science Foundation, on an annual basis, the post-
25 award employment documentation required under

1 subsection (g)(1) for scholarship recipients through
2 the completion of their post-award employment obli-
3 gations.

4 (i) AMOUNT OF REPAYMENT.—

5 (1) LESS THAN 1 YEAR OF SERVICE.—If a cir-
6 cumstance described in subsection (g)(2) occurs be-
7 fore the completion of 1 year of a post-award em-
8 ployment obligation under this section, the total
9 amount of scholarship awards received by the indi-
10 vidual under this section shall—

11 (A) be repaid; or

12 (B) be treated as a loan to be repaid in ac-
13 cordance with subsection (j).

14 (2) 1 OR MORE YEARS OF SERVICE.—If a cir-
15 cumstance described in subparagraph (D) or (E) of
16 subsection (g)(2) occurs after the completion of 1 or
17 more years of a post-award employment obligation
18 under this section, the total amount of scholarship
19 awards received by the individual under this section,
20 reduced by the ratio of the number of years of serv-
21 ice completed divided by the number of years of
22 service required, shall—

23 (A) be repaid; or

24 (B) be treated as a loan to be repaid in ac-
25 cordance with subsection (j).

1 (j) REPAYMENTS.—A loan described subsection (i)
2 shall—

3 (1) be treated as a Federal Direct Unsubsidized
4 Stafford Loan under part D of title IV of the High-
5 er Education Act of 1965 (20 U.S.C. 1087a et seq.);
6 and

7 (2) be subject to repayment, together with in-
8 terest thereon accruing from the date of the scholar-
9 ship award, in accordance with terms and conditions
10 specified by the Director of the National Science
11 Foundation (in consultation with the Secretary of
12 Education) in regulations promulgated to carry out
13 this subsection.

14 (k) COLLECTION OF REPAYMENT.—

15 (1) IN GENERAL.—In the event that a scholar-
16 ship recipient is required to repay the scholarship
17 award under this section, the qualified institution of
18 higher education providing the scholarship shall—

19 (A) determine the repayment amounts and
20 notify the recipient and the Director of the Na-
21 tional Science Foundation of the amounts owed;
22 and

23 (B) collect the repayment amounts within
24 a period of time as determined by the Director
25 of the National Science Foundation, or the re-

1 payment amounts shall be treated as a loan in
2 accordance with subsection (j).

3 (2) RETURNED TO TREASURY.—Except as pro-
4 vided in paragraph (3), any repayment under this
5 subsection shall be returned to the Treasury of the
6 United States.

7 (3) RETAIN PERCENTAGE.—A qualified institu-
8 tion of higher education may retain a percentage of
9 any repayment the institution collects under this
10 subsection to defray administrative costs associated
11 with the collection. The Director of the National
12 Science Foundation shall establish a single, fixed
13 percentage that will apply to all eligible entities.

14 (1) EXCEPTIONS.—The Director of the National
15 Science Foundation may provide for the partial or total
16 waiver or suspension of any service or payment obligation
17 by an individual under this section whenever compliance
18 by the individual with the obligation is impossible or would
19 involve extreme hardship to the individual, or if enforce-
20 ment of such obligation with respect to the individual
21 would be unconscionable.

22 (m) EVALUATION AND REPORT.—The Director of the
23 National Science Foundation shall evaluate and report pe-
24 riodically to Congress on the success of recruiting individ-

1 uals for scholarships under this section and on hiring and
2 retaining those individuals in the public sector workforce.

3 **TITLE IV—CYBERSECURITY**
4 **AWARENESS AND PREPARED-**
5 **NESS**

6 **SEC. 401. NATIONAL CYBERSECURITY AWARENESS AND**
7 **EDUCATION PROGRAM.**

8 (a) NATIONAL CYBERSECURITY AWARENESS AND
9 EDUCATION PROGRAM.—The Director of the National In-
10 stitute of Standards and Technology (referred to in this
11 section as the “Director”), in consultation with appro-
12 priate Federal agencies, industry, educational institutions,
13 National Laboratories, the Networking and Information
14 Technology Research and Development program, and
15 other organizations shall continue to coordinate a national
16 cybersecurity awareness and education program, that in-
17 cludes activities such as—

18 (1) the widespread dissemination of
19 cybersecurity technical standards and best practices
20 identified by the Director;

21 (2) efforts to make cybersecurity best practices
22 usable by individuals, small to medium-sized busi-
23 nesses, educational institutions, and State, local, and
24 tribal governments;

1 (3) increasing public awareness of
2 cybersecurity, cyber safety, and cyber ethics;

3 (4) increasing the understanding of State, local,
4 and tribal governments, institutions of higher edu-
5 cation, and private sector entities of—

6 (A) the benefits of ensuring effective risk
7 management of information technology versus
8 the costs of failure to do so; and

9 (B) the methods to mitigate and remediate
10 vulnerabilities;

11 (5) supporting formal cybersecurity education
12 programs at all education levels to prepare and im-
13 prove a skilled cybersecurity and computer science
14 workforce for the private sector and Federal, State,
15 local, and tribal government; and

16 (6) promoting initiatives to evaluate and fore-
17 cast future cybersecurity workforce needs of the
18 Federal Government and develop strategies for re-
19 cruitment, training, and retention.

20 (b) CONSIDERATIONS.—In carrying out the authority
21 described in subsection (a), the Director, in consultation
22 with appropriate Federal agencies, shall leverage existing
23 programs designed to inform the public of safety and secu-
24 rity of products or services, including self-certifications

1 and independently verified assessments regarding the
2 quantification and valuation of information security risk.

3 (c) STRATEGIC PLAN.—The Director, in cooperation
4 with relevant Federal agencies and other stakeholders,
5 shall build upon programs and plans in effect as of the
6 date of enactment of this Act to develop and implement
7 a strategic plan to guide Federal programs and activities
8 in support of the national cybersecurity awareness and
9 education program under subsection (a).

10 (d) REPORT.—Not later than 1 year after the date
11 of enactment of this Act, and every 5 years thereafter,
12 the Director shall transmit the strategic plan under sub-
13 section (c) to the Committee on Commerce, Science, and
14 Transportation of the Senate and the Committee on
15 Science, Space, and Technology of the House of Rep-
16 resentatives.

17 **TITLE V—ADVANCEMENT OF**
18 **CYBERSECURITY TECHNICAL**
19 **STANDARDS**

20 **SEC. 501. DEFINITIONS.**

21 In this title:

22 (1) DIRECTOR.—The term “Director” means
23 the Director of the National Institute of Standards
24 and Technology.

1 (2) INSTITUTE.—The term “Institute” means
2 the National Institute of Standards and Technology.

3 **SEC. 502. INTERNATIONAL CYBERSECURITY TECHNICAL**
4 **STANDARDS.**

5 (a) IN GENERAL.—The Director, in coordination with
6 appropriate Federal authorities, shall—

7 (1) as appropriate, ensure coordination of Fed-
8 eral agencies engaged in the development of inter-
9 national technical standards related to information
10 system security; and

11 (2) not later than 1 year after the date of en-
12 actment of this Act, develop and transmit to Con-
13 gress a plan for ensuring such Federal agency co-
14 ordination.

15 (b) CONSULTATION WITH THE PRIVATE SECTOR.—
16 In carrying out the activities specified in subsection (a)(1),
17 the Director shall ensure consultation with appropriate
18 private sector stakeholders.

19 **SEC. 503. CLOUD COMPUTING STRATEGY.**

20 (a) IN GENERAL.—The Director, in collaboration
21 with the Federal Chief Information Officers Council, and
22 in consultation with other relevant Federal agencies and
23 stakeholders from the private sector, shall continue to de-
24 velop and encourage the implementation of a comprehen-

1 sive strategy for the use and adoption of cloud computing
2 services by the Federal Government.

3 (b) ACTIVITIES.—In carrying out the strategy de-
4 scribed under subsection (a), the Director shall give con-
5 sideration to activities that—

6 (1) accelerate the development, in collaboration
7 with the private sector, of standards that address
8 interoperability and portability of cloud computing
9 services;

10 (2) advance the development of conformance
11 testing performed by the private sector in support of
12 cloud computing standardization; and

13 (3) support, in consultation with the private
14 sector, the development of appropriate security
15 frameworks and reference materials, and the identi-
16 fication of best practices, for use by Federal agen-
17 cies to address security and privacy requirements to
18 enable the use and adoption of cloud computing
19 services, including activities—

20 (A) to ensure the physical security of cloud
21 computing data centers and the data stored in
22 such centers;

23 (B) to ensure secure access to the data
24 stored in cloud computing data centers;

1 (C) to develop security standards as re-
2 quired under section 20 of the National Insti-
3 tute of Standards and Technology Act (15
4 U.S.C. 278g-3); and

5 (D) to support the development of the au-
6 tomation of continuous monitoring systems.

7 **SEC. 504. IDENTITY MANAGEMENT RESEARCH AND DEVEL-**
8 **OPMENT.**

9 The Director shall continue a program to support the
10 development of voluntary and cost-effective technical
11 standards, metrology, testbeds, and conformance criteria,
12 taking into account appropriate user concerns—

13 (1) to improve interoperability among identity
14 management technologies;

15 (2) to strengthen authentication methods of
16 identity management systems;

17 (3) to improve privacy protection in identity
18 management systems, including health information
19 technology systems, through authentication and se-
20 curity protocols; and

21 (4) to improve the usability of identity manage-
22 ment systems.